

# Te Hiringa Mahara Statement of Intent 2022 - 2026





Presented to the House of Representatives pursuant to section 149 of the Crown Entities Act 2004.

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DX Box SP22502, Wellington, New Zealand



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# **Board responsibility**

This document is the 2022-26 Statement of Intent (SOI) for Te Hiringa Mahara- the Mental Health and Wellbeing Commission as required under the Crown Entities Act 2004.

It sets out our strategic direction for the four years ending June 2026 and details how we will give effect to the Mental Health and Wellbeing Commission Act 2020.

The SOI provides a four-year outlook on our strategic goals and how we will deliver them. The SOI should be read alongside our Statement of Performance Expectations (SPE), which has a one-year view of what we will deliver and how our performance will be assessed.

This SOI has been prepared in accordance with section 149 of the Crown Entities Act 2004.

In signing this statement, we acknowledge that we are responsible for the information contained in the Statement of Intent for Te Hiringa Mahara. This information has been prepared in accordance with the Crown Entities Act 2004 and to give effect to the Minister of Health's expectations of Te Hiringa Mahara.

#### Signed on the behalf of the Board:

Hayden Wano Chair

June 2022

Kevin Hague Deputy Board Chair June 2022



# Foreword from the Chair and Chief Executive

Te Hiringa Mahara is our te Reo Māori name, "Te Hiringa Mahara -Te hinengaro tūmata tōrunga pai o te whakaaro nui" - Igniting minds through positive energy and thoughtfulness.

It embraces our role as kaitiaki of mental health and wellbeing and is an expression of our commitment to being an organisation grounded in Te Tiriti o Waitangi.

We are excited to present the Statement of Intent (SOI) 2022 - 2026 for Te Hiringa Mahara. The SOI is founded on our new strategic direction, our commitment to Te Tiriti o Waitangi and to equitable mental health and wellbeing outcomes for Māori and whānau.

We are the kaitiaki of mental health and wellbeing, working towards long-term transformation of the mental health, addiction, and wellbeing system in Aotearoa New Zealand.

We are preparing this SOI in an extraordinary and challenging time. The ongoing COVID-19 pandemic contributed to stresses for our population and highlighted how important a holistic approach to mental health and wellbeing is for all of us. This is also a time of unprecedented change as the health system undergoes reform and new entities are established.

We are embarking on a challenging hikoi of transformation as we find our place in government and position our voice to improve the mental health, addiction, and wellbeing systems in Aotearoa.

Our role is to be the eyes and the ears of the people in Aotearoa, amplifying the voices of our communities, people, and whānau. We have taken up this wero to advocate for improvements that will deliver better services and outcomes across the mental health and wellbeing sector.

Mental health and wellbeing outcomes for Māori and whānau are prioritised, and we will work towards achieving equity for priority populations. We will also advocate for a mental health and addiction system that has people and whānau at the centre. We will address the wider social and economic determinants that impact on mental health and wellbeing.

We are keeping watch on what is happening in our mental health and addiction system, speaking up for and bringing focus to areas where meaningful, long-term transformation must take place.

On behalf of the Board and Te Hiringa Mahara, we are proud to share this Statement of Intent with you.

Ngā manaakitanga







Karen Orsborn Chief Executive 10 June 2022



# An overview of Te Hiringa Mahara

We have been established to contribute to better and equitable mental health and wellbeing outcomes for all people in Aotearoa New Zealand, through having oversight of the system, advocacy, and monitoring.

We are an independent Crown entity established by the Mental Health and Wellbeing Commission Act 2020 (the Act), as part of the Government's response to He Ara Oranga. The Act was passed in June 2020 and we began our work on 9 February 2021.

#### Objective of Te Hiringa Mahara

Our objective is to contribute to better and equitable mental health and wellbeing outcomes for all people in Aotearoa New Zealand.

#### **Functions of Te Hiringa Mahara**

- assess and report publicly on the mental health and wellbeing of people in New Zealand
- assess and report publicly on factors that affect people's mental health and wellbeing
- assess and report publicly on the effectiveness, efficiency, and adequacy of approaches to mental health and wellbeing
- make recommendations to improve the effectiveness, efficiency, and adequacy of approaches to mental health and wellbeing
- monitor mental health services and addiction services and advocate improvements to those services
- promote alignment, collaboration, and communication between entities involved in mental health and wellbeing
- advocate for the collective interests of people who experience mental distress or addiction (or both), and the people (including whānau) who support them

#### Te Tiriti o Waitangi

The Act makes clear that we must uphold Te Tiriti o Waitangi and that we must take deliberate action to achieve equitable mental health and wellbeing outcomes for Māori. We articulate our commitment to Te Tiriti o Waitangi through our Position Statement and supporting Whakamaua: the Māori Health Action Plan 2020-2025.



### Te Tiriti o Waitangi position statement

We, Te Hiringa Mahara, recognise Te Tiriti o Waitangi as the legal instrument that allows Government to exercise kāwanatanga in Aotearoa New Zealand.

We acknowledge past failures to uphold Te Tiriti o Waitangi have had a harmful impact on the wellbeing of Māori as tangata whenua, and that alienation and racism have caused trauma. We commit to doing no further harm to Māori as tangata whenua and to being an organisation grounded in

Te Tiriti o Waitangi. We support healing and the improvement of Māori mental health and wellbeing.

We will function as authentic partners with tangata whenua through all aspects of our work. We adopt Te Tiriti o Waitangi as the framework to use in regularly measuring and assessing our decisions, actions, and deliverables. Our goals and our way of working translate to each of the articles of Te Tiriti o Waitangi in the following ways.

#### Ko te Tuatahi - Article One Kāwanatanga Mana Whakahaere Good Governance

We are established to monitor the mental health and wellbeing system of the kāwanatanga or government.

We will actively monitor racism and discrimination across all mental health, addiction, and wellbeing services.

We will advocate for approaches and programmes across the system that address racism and discrimination in all its forms when it is identified.

#### Ko te Tuarua - Article Two Tino Rangatiratanga Mana Motuhake Unique and indigenous

We embrace Mātauranga Māori as an evidence base. We actively support and advocate for more kaupapa Māori choices for whānau accessing mental health, addiction, and wellbeing services.

We support iwi approaches to mental health, addiction, and wellbeing service delivery based on their own mātauranga, pūkenga, and tikanga.

We will advocate for increasing access to rongoā and Māori healing methods across the mental health and wellbeing sector.

#### Ko te Tuatoru - Article Three Ōritetanga Mana Tangata Fairness and Justice Equity for Māori is a priority

We will be courageous in prioritising Māori through affirmative action.

We will challenge systems, structures, and services to address inequity and discrimination

#### Whakapuakitanga Declaration - Ritenga Māori Mana Māori - Cultural Identity and integrity

We will be explicit in our expectation that all mental health, addiction, and wellbeing services should be culturally competent, and we will actively monitor this.

We acknowledge wairuatanga and spirituality as a key contributor to mental wellbeing and inclusiveness. We will advocate for access to traditional healing and treatment methods grounded in te ao Māori and celebrate inclusiveness.

#### Nōku te Hē When we get it wrong

Being a Te Tiriti o Waitangi grounded organisation means knowing we will make mistakes, but being committed to learning from these, and making things right. We will collaborate with Māori partners to ensure we:

- correct our mistakes
- · learn from our mistakes
- focus on moving forward to achieve shared goals in Māori mental health and wellbeing.



# Our vision, mission, and values

Our strategic direction is provided through our vision, supported through our mission, and guided by our values.

#### Whāinga Tāhuhu (Our Vision) Tū tangata mauri ora - Thriving together

We are future-focused and driven toward real change and enduring improvements.

The head of our Pou Rama shines a light across the horizon. The light comes from the voices of our communities and the collective interests of people with lived experience of mental distress, and/or addiction, including the supportive voices of whānau and friends.

This shining light serves as a guide toward our commitment to the wellbeing of people, whānau and communities.

# Whakatakanga (Our Mission) Whakawāteatia e tātou he ara oranga - Clearing pathways to wellbeing for all

We aim to support the pathways to mental health and wellbeing for people, whanau and communities

Our 'leading from behind' style serves our people, whānau and communities by providing direction, recognising the importance of accessible, compassionate support that enables self-determination and upholds human rights.

We work with purpose and integrity, forging strong links through meaningful engagement, trusted relationships, partnership, and collaboration.

We listen, we advocate, and we make recommendations aimed at supporting people's own pathways to mental health and wellbeing.

At the heart of our Pou Rama, are people, the centre of our mission.

#### Ngā Uaratanga (Our Values)

The tikanga values of our Pou Rama define our five values as people, the culture of our organisation and how our people act and work:

- · Tühonotanga: We are inclusive, connected, and stronger for it.
- Māia: We are courageous and speak up about what is important to people.
- · Māramatanga: We learn by listening, we seek knowledge and use it for good.
- Tika: We will be fair and respectful in supporting the pathways to wellbeing.
- Aroha: We work with compassion; we care about the work we do and the people of Aotearoa.



# Te Hiringa Mahara

Te Hiringa Mahara is the kaitiaki of mental health wellbeing in Aotearoa. Our name signifies positive energy, thoughtfulness, encouragement, confidence and strength.

Te Hiringa Mahara inspires and ignites our inquiring and inquisitive minds, illuminating and liberating the potential within.

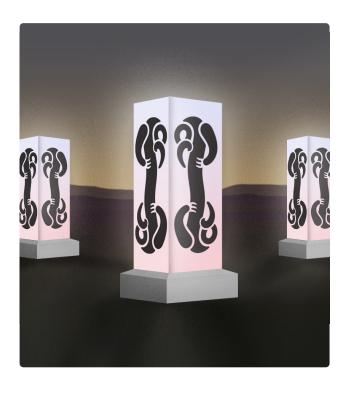
Te Hiringa Mahara: Te hinengaro tūmata tōrunga pai o te whakaaro nui Igniting minds through positive energy and thoughtfulness



#### Te Tohu

The tohu<sup>1</sup> resembles the shape of the Manaia. Like the essence of our name, the Manaia has been a symbol of kaitiakitanga/guardianship to Māori for a very long time.

He whakaaro Māori te Kaitiakitanga - me te mea, ka taea ki te whakauru atu etahi ake o ngā whakaaro ki roto i tēnei ahuatanga.



#### Te Pou Rama o Te Hiringa Mahara

This is the pou of Te Hiringa Mahara. It is a pou that ignites deep and meaningful thought.

This pou exudes courage, clarity, understanding, connectedness and inclusiveness.

The two manaia that wrap this pou, represent the connection from Te Hiringa Mahara to the people and organisations we connect with.

The permanency of this pou symbolises a stake in the whenua which will not waiver on its values as we go about our mahi as the kaitiaki of mental health.

Pou Rama is our collective guide ... lighting the path and guiding the way.

<sup>&</sup>lt;sup>1</sup>The artistic direction of the tohu was gifted by Tātou artist, Louis Mikaere and conceptualised into the current tohu by Tātou Designer, Eruwhiti Davies.





Whakamauā te pou Ko te pou hihiri Ko te pou whakaaro Ko te pou rama

Ko te Pou Rama o Te Hiringa Mahara

Kia noho tūturu tēnei pou, kia māia, kia tika, kia mārama, kia tuhono

Kia uwhia te korowai aroha ki runga i Te Hiringa Mahara

Kia tu tangata mauri ora ngā tāngata katoa o Aotearoa

Ko te mana o Te Tiriti o Waitangi ka tiritirihia, ka poupouā ki a Papatūānuku Ka noho ōrite te mana o tā te iwi Māori me ta Te Hiringa Mahara

Hei whakawātea i ngā ara oranga Kia ea, kia ea, kia whakamauā kia tīna.....tina!

Tihei Mauri Ora!



This pou will reflect fairness and respect And envelop Te Hiringa Mahara with love and compassion

So that the wellbeing of all people's of Aotearoa will thrive together

Te Tiriti o Waitangi will be solidly planted in Papatūānuku

The mana of Iwi Māori and Te Hiringa Mahara will reflect equity

Together they will clear the pathways to wellbeing

So that the wellbeing for all peoples will be achieved

May we be one and united in these conscious orations

And honour the sneeze of life!



# The environment we are working in

#### This SOI is being written during a time of disruption, challenge, and change.

We operate within a complex and everchanging environment. Our context includes the direction and requirements of Government, the health and disability sector and the mental health, addiction, and wellbeing sector.

Other influences include the COVID-19 pandemic, the Health and Disability Sector Reforms, advancing the vision of He Ara Oranga and supporting Kia Manawanui.

There are opportunities to embrace and there are challenges to overcome.

#### COVID-19

The COVID-19 pandemic is an extraordinary event that is having a significant impact across our health system and society. The impact on people, and the mental health and wellbeing services that support them will be felt for years to come. We will be monitoring the impact of the pandemic and advocating for a system that supports our nation's collective recovery in a kind, equitable, and inclusive manner.

#### **Health and Disability Reforms**

The health system is undergoing significant reform. Legislation will establish new leadership entities within the health system, including Health New Zealand, the Māori Health Authority, Iwi Māori Partnership Boards and the new Ministry for disabled people. There will be an interim Government Policy Statement (iGPS) on health, and we will support successful delivery of the iGPS priorities.

These reforms will lead to broad changes in the approach to assessing health needs and to commissioning, delivering, and monitoring services.

The Government has identified five overarching system priorities for the reforms, which are:

- Embedding Te Tiriti o Waitangi
- Laying the foundations for the future system
- Keeping people well and independent at home
- · Achieving equity in system performance
- · Developing the workforce of the future.

# WAI2575 - Health Services and Outcomes Kaupapa Inquiry

The Waitangi Tribunal is currently in Stage two (which consists of two parts) of the inquiry into historical claims relating to the health system, specific health services, outcomes, mental health (including suicide and self-harm), and alcohol, tobacco, and substance abuse. In the term of this SOI, hearings are likely to occur sometime in 2023. We will watch developments closely and consider the impact of findings and recommendations.



#### He Ara Oranga

He Ara Oranga (Government Inquiry into Mental Health and Addiction, 2018) sets a baseline on issues identified for wellbeing and the mental health and addiction system in Aotearoa New Zealand and outlines a way forward. He Ara Oranga and the Government response to it led to our establishment and guides our priorities, focus, and activity.

#### Kia Manawanui Aotearoa

Kia Manawanui Aotearoa – Long Term Pathway to Mental Wellbeing (Ministry of Health, 2021), lays out the Government's commitment to a whole-of-government approach to mental wellbeing and lays out a pathway to transform Aotearoa's approach to mental wellbeing. Our role is to monitor the implementation of Kia Manawanui Aotearoa, its progress and its impact.

The Minister sees Te Hiringa Mahara in a key leadership role to work collaboratively with other agencies consolidating key cross-government and sector metrics for measuring mental wellbeing.

Through our He Ara Oranga wellbeing outcomes framework and He Ara Āwhina monitoring health services framework, we will look across the mental health and wellbeing system and challenge it to perform better by building on the roles of existing organisations in the system.

#### **Priorities for wellbeing**

The Government has identified five enduring wellbeing objectives, which impact across all sectors and align with our focus on the determinants of mental health and wellbeing.

- Just Transition Supporting the transition to a climate-resilient, sustainable and low-emissions economy, while building back from COVID-19.
- Physical and Mental Wellbeing
   Supporting improved health outcomes
   for all New Zealanders and minimising
   COVID-19 and protecting communities
- Future of Work Enabling all New Zealanders and New Zealand businesses to benefit from new technologies and lift productivity and wages through innovation
- Māori and Pacific Lifting Māori and Pacific Peoples incomes, skills and opportunities, including through access to affordable, safe, and stable housing
- Child Wellbeing Reducing child poverty and improving child wellbeing, including through access to affordable, safe, and stable housing.

#### **Enduring Letter of Expectations**

All statutory Crown entities have expectations set through the Enduring Letter of Expectations from the Minister of Finance and Minister for the Public Service. These outline the following expectations:

- A unified value-based government for all New Zealanders
- Supporting future-focused Māori Crown relations
- Contributing to improving wellbeing
- · Public Service Reform.

#### **Letter of Expectations**

The annual Letter of Expectations is provided from the responsible Minister to each Crown entity and sets the direction for each financial year. These expectations are explicitly addressed in our Statement of Performance Expectations and used to shape the annual work programme.



### Who we work with

We will collaborate with people, organisations and agencies across wellbeing, mental health and addiction, and health systems.

#### Māori - iwi, hapū and whānau

We are humbled in establishing a partnership based on Te Tiriti o Waitangi and a relationship with Te Atiawa and Ngāti Toa, mana whenua iwi of Te Whanganui ā Tara (Wellington area). Although we are early in our journey to grounding our work in Te Tiriti o Waitangi, we are determined to build authentic partnerships and relationships with Māori – iwi, hapū and whānau. A priority commitment to understand the needs of Māori, to support Māori leadership in advocating for Māori equity, and to advance improvements in Māori mental health and wellbeing outcomes.

Over the duration of this SOI, we will establish relationships with other iwi.

#### Tāngata Whaiora

We will collaborate with people with experience of mental distress, or addiction (or both) as well as with the people who support them and advocate on their behalf.

#### **Priority populations**

The relationships and partnering with priority groups who are most affected by inequity, are important to us. Our positions will support them and be based on their voice.

Key groups are Māori as tangata whenua and people who share a common identity, experience or stage in life that increases the risk that they will experience poor mental health and wellbeing such as the groups identified in the Mental Health and Wellbeing Commission Act 2020.

- Māori
- Pacific peoples
- · rainbow communities
- · disabled people
- refugees and migrants
- veterans
- prisoners
- · young people
- · older people
- children experiencing adverse childhood events
- children in state care
- · rural communities

#### **Across government**

Wellbeing includes the socio-economic and commercial determinants of health, like whānau connection, health, education, and housing. We will work across government agencies in the social and economic sectors to understand work programmes, assess and report on wellbeing issues, and contribute to positive outcomes.

#### Mental health and addiction sector

We will develop constructive relationships with providers in the mental health and addiction sector to support their transformation and to understand their strategies, work programmes, and service development and delivery.



# Our core roles in the system

'The role of independent oversight of the entire system by a powerful Commission is an important and missing piece of the puzzle.'2

#### System leader

We provide system leadership for mental health and wellbeing. Our role involves thought leadership based on sound research and our understanding of needs and system performance. We will encourage collaboration within the system to respond to inequity. Over time we will develop positions on emerging issues and take a public stance on important issues.

#### **Advocacy**

The goal of our advocacy is to facilitate transformation of wellbeing, mental health and addiction systems by:

- · raising awareness about critical issues.
- giving voice to those affected and particularly those adversely affected by the system.
- generating public conversation on important matters concerning mental health policy, services, and care.
- surfacing vital information or viewpoints that can broaden the public conversation.
- advocating for a fairer mental health, alcohol and other drugs, and gambling policy.
- producing new perspectives, information, and analysis to inform the public conversation.

#### **Monitoring**

Our legislation gives us an important role to independently monitor the wellbeing, mental health, and addiction systems.

We are refining our strategy for monitoring, using a two-part outcomes and monitoring framework.

- The He Ara Oranga wellbeing outcomes and monitoring framework for mental health and wellbeing has a focus on wellbeing and measures of wellbeing.
- The He Ara Āwhina monitoring framework for the mental health and addiction system has a focus on the quality of mental health and addiction services and approaches.

These frameworks will enable us to consider wellbeing, without losing sight of the need for improvement in mental health and addiction services.

<sup>&</sup>lt;sup>2</sup> He Ara Oranga, page 199



# Our aspirations for the future

To effectively serve all people in Aotearoa New Zealand, we need to be clear about who we are and who we aspire to be.

We want people to see us as kaitiaki of mental health and wellbeing, serving all people in Aotearoa New Zealand. We are developing as a newly established entity. We must grow trust, relationships, and credibility across the system so that we can have a positive and enduring impact on people's lives and their wellbeing.

Figure 1: Our transition to kaitiaki of mental health and wellbeing

Established as a result of He Ara Oranga, we are well positioned to evolve into kaitiaki of mental health and wellbeing (Figure 1). Throughout this journey, we will continually strive for improved mental health and wellbeing for all.

#### Kaitiaki of mental health and wellbeing

We are the kaitiaki of mental health and wellbeing.

We are the eyes and ears of all people in Aotearoa, amplifying the voices of our communities and bringing focus to areas where meaningful action can be taken

We advocate and monitor to unlock opportunities for long term transformation of our mental health, addiction and wellbeing systems.

#### Te Hiringa Mahara Mental Health and Wellbeing Commission

From Feb 2021. Laying the foundations for the Commission. Commitment to becoming grounded in Te Tiriti ō Waitangi.

Commitment through the strategy to have oversight of the system, to advocate and monitor.

#### He Ara Oranga

Report of the Government inquiry into mental health and addiction 2018 Initial Mental Health and Wellbeing Commission

Begins some of the work of the permanent Menal Health and Wellbeing Commission 2019-21



2018

2026

# How our actions deliver on our vision

We translate our enduring priorities into action via our strategic framework, which guides how we develop, deliver, and monitor our work programme.



#### Our impact

Communities, Māori, priority populations, and people with lived experience feel heard about their needs and aspirations for mental health and wellbeing

Government and non-government decision-makers develop effective strategies and policies that have an explicit focus on equity for Māori, priority populations, and people with lived experience

Service planners, funders, and providers design, commission and provide services in partnership with Māori, priority populations, and people with lived experience

#### THE DIFFERENCE WE MAKE

#### Output

- Te Hiringa Mahara develops authentic partnerships with Māori leadership, iwi, and agencies
- Informed advocacy for Māori and whānau mental health and wellbeing, increasing kaupapa Māori services
- achieving human rights based practices for Māori

#### Output

- The experience and aspirations of priority populations, are reflected in Te Hiringa Mahara recommendations on health and wellbeing system design, and performance
- Promote a stronger focus on tāngata whenua in system, service design, and delivery

#### Output

- Promote a stronger focus on lived experience in service design and delivery
- Update and apply He Ara Āwhina mental health and addiction service monitoring framework
- Assess the Access and choice programme, restrictive practice, and workforce needs

#### Output

- Update and apply He Ara Oranga wellbeing outcomes framework
- Promote improvement through insights papers on the impact of COVID-19 and socio-economic determinants on mental wellbeing
- Advocate for strengthened healthbased regulation of alcohol and other drugs and gambling

#### **WHAT WE DO**

#### Te Tiriti o Waitangi Position Statement

We are grounded in Te Tiriti o Waitangi



# Enduring priorities will guide us

We have developed four enduring priorities. They provide us with the longerterm view to keep us focused and pushing boundaries in our work and action. Everything on our work plan will connect to one or more of these enduring priorities.

Figure 2: The Commission's enduring priorities

Advancing mental health and wellbeing outcomes for Māori and whānau

Addressing the wider determinants of mental health and wellbeing

Tū tangata mauri ora -

Thriving Together

Achieving equity for priority populations

Advocating for a mental health and addiction system that has people & whānau at the centre

Our enduring priorities are connected. Together they represent a collective whole, so that the whole is greater than the sum of each part. Like individual harakeke (flax leaves) woven together to form a whāriki, our goals interconnect, overlap, and form a collective strength that is resilient and enduring.





# Advancing mental health and wellbeing outcomes for Māori and whānau

Our first enduring priority is to focus the system on "advancing mental health and wellbeing outcomes for Māori and whānau."

This priority is important because the entrenched systemic inequities Māori experience, have impacted on their mental health and wellbeing outcomes. We are committed to improving intergenerational wellbeing of our whānau by working in close partnerships with Māori. He Ara Oranga identified the need for a commitment to equity as an expressed priority for Māori. Colonisation, racism, and discrimination have negatively impacted Māori for generations. A significant and sustained focus is needed to improve outcomes.

We are reinforcing the contribution of our work to uphold Te Tiriti and the alignment with He Korowai Oranga and Whakamaua - Māori Health Action Plan.

The establishment of a Māori Health Authority (the Authority) and Iwi Māori Partnership Boards provides an opportunity to improve service access, design, and delivery for Māori. We look forward to collaborating and partnering with the Authority and Partnership Boards on improving health and wellbeing outcomes for Māori and whānau.

#### Framework for action

We have developed a three-year work plan that will improve relationships with, and strengthen the influence of Māori leaders and agencies, iwi, hapū, and whānau. As part of that plan, we will also monitor and advocate for the expansion of kaupapa Māori services.

#### The difference we make (Impact)

- The voices of Māori, iwi, hapū and whānau will be heard
- Government and non-government decision-makers reflect the Māori worldviews in mental health and wellbeing approaches (including system learning and learning from those with lived experience) to drive change.
- Service funders and providers design, commission, and provide services in partnership with Māori.



#### What we do (Outputs)

- We develop authentic partnerships with Māori leadership, iwi, hapū and whānau Māori.
- We deliver informed advocacy for Māori and whānau mental health and wellbeing, including advocacy for:
  - » increasing kaupapa Māori services
  - » focusing on restrictive practices and achieving human rights-based practices for Māori.

#### How we know (Measures)

- We monitor outcomes using te ao Māori layer of the He Ara Oranga outcomes framework.
- Regular assessments identify how service commissioners and providers are taking up Māori worldviews of mental health and wellbeing.
- Research and published reports provide insight on identified issues impacting on Māori wellbeing, cultural safety, and service responses.

#### What we will see (Outcomes)

We will know we are making progress when we see positive change for Māori across the mental health and wellbeing system, including the following:

- Legal, human, cultural, and other rights of whānau are protected, privileged, and actioned.
- Rights are in line with Te Tiriti o
   Waitangi and te ao Māori, which
   includes application of tikanga tuku
   iho. Māori exercise authority and make
   decisions about how to flourish. Tino
   rangatiratanga is expressed in many self determined ways.
- Whānau are culturally strong and proud

   whānau flourish through the practical expression of ritenga Māori, tikanga Māori, and mātauranga Māori.
- Whānau flourish in environments of arohatanga and manaakitanga.
- Whānau needs are met, and unfair and unjust differences are eliminated.



# Achieving equity for priority populations

Our second enduring priority is to focus the system on

#### "Achieving equity for priority populations".

This priority is important because some populations have shared experiences of persistent disadvantage and poorer wellbeing outcomes. These populations need our attention and focus.

Within these populations sit the collective interests of people with lived experience, and the people including whānau who support them.

- Māori
- · Pacific peoples
- · Refugees and migrants
- · Rainbow communities
- · Rural communities
- · Disabled people
- Veterans
- Prisoners
- · Young people
- Older people
- Children experience adverse childhood events, and
- · Children in State care.

Existing services do not meet the needs of these populations well because of the way services are designed and delivered. The needs of priority populations must be at the centre of services that support them. We need to identify the underlying factors that lead to poorer wellbeing outcomes for our priority populations.

The Ministry of Health's definition of equity will guide us in our work. In Aotearoa New Zealand, people have differences in health that are not only avoidable but unfair and unjust. Equity recognises different people with different levels of advantage require different approaches and resources to get equitable health outcomes.



#### Framework for action

We have developed a three-year work plan that will enhance relationships with priority populations and reflect their voices in our knowledge of system design and response. This work will include developing priority population insight reports.

#### The difference we make (Impact)

- Priority populations and their whānau are actively involved in system design and service delivery design.
- Government and non-governmental decision-makers develop effective strategies and policies that have an explicit focus on equity for priority populations.
- Physical health improves for people with lived experience.

#### What we do (Outputs)

- We engage with priority populations to inform reviews, insights, and submissions on legislation and policy.
- Our recommendations on the design and performance of the health and wellbeing system reflect the experience and aspirations of priority populations.
- We partner with people who experience mental distress, substance, and gambling harm, and engage with supporters, including whanau, to support our advocacy approach.

#### How we know (Measures)

- We monitor outcomes using He Ara
   Oranga and He Ara Āwhina frameworks.
- Regular assessments identify how service commissioners and providers are reflecting the aspirations and needs of priority populations.
- Research and published reports provide insights on the perspectives of priority populations and inform our recommendations.

#### What we will see (Outcomes)

We will know we are making progress when we see positive change for priority populations across the mental health, wellbeing, and addiction systems, including the following:

- All people are valued for who they are and are free to express their unique identities.
- People can fully participate in their communities and broader society, and live free from all forms of racism, stigma, and discrimination.
- There is increased awareness of the need to improve the physical health of people with lived experience, as well as more action to meet this need.





# Advocating for a mental health and addiction system that has people and whānau at the centre

Our third enduring priority is focusing the system on "advocating for a mental health and addiction system that has whānau at the centre".

This priority is important to support a mental health and addiction system that is more responsive to those who experience mental distress, substance harm or addictions. He Ara Oranga, the Government Inquiry into Mental Health and Addiction, included a range of recommendations to transform the system, many of which are yet to be implemented. We will continue to monitor progress on implementation of He Ara Oranga recommendations and will advocate for and provide leadership to support the transformation.

#### He Ara Āwhina monitoring framework

We have legislative functions to assess approaches to mental health and wellbeing; and to monitor mental health and addiction services, advocating for improvement. He Ara Āwhina (Pathways to support) monitoring framework builds a shared language about the transformation we want to see in the mental health and addiction system, including services. These will be supported by methods and measures for assessing performance. He Ara Āwhina will help us understand how well our mental health and addiction system is responding to the experiences, needs and aspirations of tangata whaiora and whānau.

#### Privileging the voices of tangata whaiora and whanau who experience mental distress or addiction (or both)

We will give priority to the voices of tangata whaiora and whanau. We will reflect their experiences in our work to influence legislative changes such as repealing the Mental Health Act, and to monitor and report on services. We will also assess and report on the lived experience workforce in order to determine whether any progress towards He Ara Oranga recommendations to "Place people the centre" is happening.

### Progress report on the implementation of the Access and Choice programme

We will monitor progress on the implementation of the Access and Choice programme, with a particular focus on the progress for kaupapa Māori, Pacific, and youth services. We will assess progress on the workforce and report on the workforce development investment.

#### Framework for action

We have developed a three-year work plan in which we will use He Ara Āwhina (pathways to support) framework for monitoring the mental health and addiction system and services, which we will continue to improve. We will also work to ensure that services fully uphold rights framed by Te Tiriti o Waitangi, other New Zealand law, and international commitments, and that we identify and address issues of racism and discrimination.



#### The difference we make (Impact)

- The voices of tangata whaiora and whanau are heard.
- Tangata whaiora and whanau are actively involved in system design and service delivery.
- A shared goal for system and service transformation supports collaboration and collective action.

#### What we do (Outputs)

- Apply and improve He Ara Āwhina mental health and addiction service monitoring framework.
- Promote a stronger focus on lived experience in service design and delivery.
- Assess and report on:
  - » access to and choice of services and supports
  - » coercive and restrictive practice
  - » workforce needs.

#### How we know (Measures)

- Outcomes are monitored using He Ara Āwhina framework.
- Assessments identify progress with how service commissioners and providers are involving people with lived experience in service design and delivery.
- Published reports provide insight on, and recommendations for, key mental health and addiction services and enablers.

#### What we will see (Outcomes)

We will know we are making progress when we see positive change for tangata whaiora and whanau, and a commitment to Te Tiriti o Waitangi that upholds equity. This will happen across the mental health and wellbeing system, including the following:

- People have the support and resources needed to maintain their health across their life course, and experience equity of health.
- People feel safe and secure and are free from harm and trauma.
- All people have their rights fully realised and are treated with dignity.
- Mental health and addiction services fully uphold rights framed by Te Tiriti o Waitangi, other New Zealand law, and international commitments.
- Human rights-based practice replaces compulsory assessment and treatment.





# Addressing the wider determinants of mental health and wellbeing

Our fourth enduring priority is to focus the system on "addressing the wider determinants of mental health and wellbeing".

This priority is important because many factors contribute to good mental health and wellbeing including social, economic and commercial context, education, community links and cultural connections. Improving these wider determinants must be a focus if we are to achieve a significant and sustained lift in mental health and wellbeing.

The relationships between determinants and how they impact people's lives are complex. For this reason, they need our dedicated attention, and people, organisations, and communities need to collaborate to gather insights and advocate for change. From policy design to frontline delivery, mental health and wellbeing are everyone's business. We will make use of information, resources, opportunities, and connections to prompt cross-government action and enable communities to advocate for the changes they need.

#### Framework for action

We have developed a three-year work plan to improve cross-agency relationships, so that a wide range of sectors and agencies are using He Ara Oranga wellbeing outcomes framework to influence and improve the determinants of wellbeing.

#### The difference we make (Impact)

- The voices of communities will be heard.
- Government decision-makers develop effective strategies and policies that have an explicit focus on addressing the broader view of social, economic and commercial determinants of mental health and wellbeing.

#### What we do (Outputs)

- Promote improvements through insights reports on:
  - » how outcomes are applied using He Ara Oranga wellbeing outcomes framework
  - » the impact of COVID-19 and both the socio-economic and commercial determinants on mental wellbeing
  - » the relationship between employment and mental health.
- Advocate for strengthened health-based regulation of alcohol and other drugs and gambling.



#### How we know (Measures)

- We monitor outcomes using He Ara Oranga Outcomes Framework.
- Assessments identify progress with how government organisations are reflecting on the broader socio-economic and commercial determinants of mental health and wellbeing in policies, strategies, and funding decisions.
- Published reports provide insight on, and recommendations for, improving the determinants of mental health and wellbeing.

#### What we will see (Outcomes)

We will know we are making progress when we see positive change for the determinants of mental health and wellbeing, including the following:

 Whānau and communities have the resources they need to flourish. This includes (among other things) having enough money, financial security, access to healthy food, healthy and stable homes, safe physical activity, lifelong

- learning, creative outlets, and time for leisure, including play for children.
- Whānau live in, learn in, work in, play in and visit safe and inclusive places.
- Whānau and communities have a sense of purpose and are hopeful about the future.
- Whānau are connected to communities in ways that feel purposeful and respectful.
- Whānau are meaningfully connected to their culture, language, beliefs, and religion and/or spirituality, and can express important cultural values and norms.



# Capacity and corporate functions

We will develop the systems, processes, connections, and people to deliver on our core role and functions and achieve our goals

#### **Our people**

We will ensure our people have the skills, abilities, and values they need to carry out the role and functions of Te Hiringa Mahara as this SOI outlines. As a new entity, we are establishing a new team that is capable, diverse, inclusive, and representative of the communities we serve. Our workplace is fair and equitable with a commitment to help employees close gender, Māori, Pacific, and ethnic pay gaps, creating a fairer workplace for all. We have identified critical capabilities that we must establish throughout the organisation.

#### Our critical capabilities

Knowledge of Te Tiriti o Waitangi and the impacts of colonisation; capability in te Reo and tikanga.

The ability to authentically engage with people who hold diverse perspectives, develop high trust relationships and seek alignment.

Expert knowledge of lived experience frameworks and how they relate to recovery and wellbeing.

The ability to communicate our actions, findings and recommendations
- supporting communities to advocate for their own needs.

The ability to access and combine information from a wide range of sources, interpret this information from a strategic perspective, and draw conclusions.

Capability to influence the mental health and wellbeing agenda is based on robust knowledge, credibility and relationships.

Expert knowledge of the impact of racism and discrimination, wider determinants, and mental health and addiction services.

Maintaining our independence by being neutral and acting with integrity and objectivity.



#### Our capability to engage

We will develop the capability to build meaningful and authentic relationships with diverse groups of people across communities and government agencies.

We are developing the skills to engage with iwi, hapū and whānau. A priority is for all Te Hiringa Mahara staff to develop individual capabilities as defined in Te Arawhiti Māori Crown Relations Capability Framework.

We are building the connections and capacity to constantly maintain and nurture our partnership with people with lived experience of mental distress or substance harm or gambling harm (or a combination of these experiences) to allow us to be an effective and credible advocate. We are developing the capacity to engage with diverse communities of interest, including our priority populations, and with a range of government agencies and institutions.

#### Systems and processes

We will continue to develop the systems and processes to maintain the professionalism required of an independent Crown entity with a role of monitoring and reporting on the performance of government services.

Support systems operate efficiently. We use technology effectively and outsource some corporate support services, such as legal, human resources and information services.

#### Measuring

We are developing monitoring and measurement frameworks that will be meaningful for tangata whaiora, priority populations whose voices we amplify, government agencies, and providers we seek to influence including the communities we serve. Our measures will track:

- progress towards equity and improvement.
- our own performance in delivering on our role and commitments.

#### **Finances**

We maintain sound management of public funding by complying with relevant requirements of the Public Service Act 2020, the Public Finance Act 1989, and the Crown entity legislation that applies to us.

We prioritise our activities and apply resources to match programme activity.

#### **Compliance**

Through our governance, operational, and business rules, we meet our good employer requirements and obligations under the Public Finance Act 1989, the Public Records Act 2005, the Public Service Act 2020, the Health, and Safety at Work Act 2015, the Crown Entities Act 2004 and other Crown entity legislation that applies to us.

We will continue to comply with all legislative requirements. Wherever possible, we will act proactively by putting processes in place to address any issues that arise.

We will maintain appropriate governance structures and systems to meet our sustainability and environmental impact obligations.



#### Risk management

All staff are aware of the process for identifying and managing risk. The Board, Chief Executive, and senior management, identify strategic and operational risks in consultation with their teams. Risk management is a standing agenda item at each Board meeting.

#### Governance

The Governor-General appoints Board members of Te Hiringa Mahara following recommendations made by the Minister of Health. The Board provides guidance and stewardship to Te Hiringa Mahara on its strategy and delivery of its work programme.

Two sub-committees have been created to support the Board's work:

- the Finance, Audit and Risk Committee, and
- the Appointments and Remuneration Committee

Our Finance, Audit and Risk Committee provides independent assurance and assistance to the Board on our financial statements and the adequacy of systems of internal controls.

Our Appointments and Remuneration Committee provides advice on senior management appointments and remuneration policy and strategy, recruitment appointment and remuneration of the Chief Executive.



### References

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# Glossary

Kupu Māori	Meaning
Kāwanatanga	The term 'kāwanatanga' comes from the English word 'governor'. In modern times, it is taken to mean government.
Mana Motuhake	Māori self-determination, or tribal governance, more simply, autonomy over one's own affairs and destiny.
Mana Whakahaere	The authority, mandate, and power to exercise rights and responsibilities over themselves as people, or things to which they have a connection - For example, water, the environment.
Mana Māori	Enabling ritenga Māori which are framed by te ao Māori, enacted through tikanga Māori and contained within mātauranga Māori.
Mana tangata	Achieving equity in health and disability outcomes for Māori across the life course and contributing to Māori wellness.
Māori as tangata whenua	Normally used to emphasise that Māori are not just New Zealanders but indigenous and Te Tiriti o Waitangi partners.
Mātauranga Māori	Māori knowledge. It encompasses traditional concepts of knowledge and knowing passed down from Māori ancestors through all sort of means – e.g., storytelling, song, carving, tāmoko, etc. However, all knowledge grows and develops. Hence, Mātauranga Māori also refers to the application of traditional knowledge to new contexts.
Nōku te hē	A common phrase in te reo Māori today, which is a translation of the phrase, 'That's my bad!'
Ōritetanga	Equality and equal opportunity for Māori.
Pou tikanga	In this sense 'pou' means 'post' or 'pillar', and is used metaphorically to describe the tikanga arm of the lwi Leaders Group's organisation.
Pūkenga	Skills, knowledge, expertise within a field.
Ritenga Māori	As it appears in Te Tiriti o Waitangi (Māori version), customary practice. More recently, it also means religious and spiritual practices.
Rongoā	Traditional Māori medicines, treatment, remedies, and healing methods.
Tāngata Whaiora	One who is seeking wellness. Referring to people who have lived experiences of mental illness and are seeking wellness or one's recovery.
Te ao Māori	The Māori world or the Māori worldview. It encompasses everything from tikanga Māori, to wairuatanga, from traditional forms of mātauranga Māori to more modern concepts.
Te Tiriti o Waitangi	In English, The Treaty of Waitangi. There are two versions of this document - one in English and the other in te reo Māori. When you talk about Te Tiriti o Waitangi, you are referencing the Māori version.
Tikanga Māori	Customs, process, habits, lore, and traditional values within a Māori context.
Tino rangatiratanga	Appears in Te Tiriti o Waitangi article 2 (Māori version). Often used to refer to absolute sovereignty for Māori.
Wairuatanga	Spirituality, or the act of expressing one's spirituality. Wairua refers to the spirit or soul of a person that exists beyond death.

